Richard Cameron (202) 637-2225 richard.cameron@lw.com

LATHAM & WATKINS LLP

December 6, 2004

555 Eleventh Street, N.W., Suite 1000 Washington, D.C. 20004-1304 Tel: (202) 637-2200 Fax: (202) 637-2201

www.lw.com

Moscow

FIRM / AFFILIATE OFFICES Boston New Jersey Brussels New York Chicago Northern Virginia Frankfurt Orange County Paris Hamburg San Diego Hong Kong London San Francisco Los Angeles Silicon Valley Milan Singapore

Tokyo

Washington, D.C.

Marlene H. Dortch, Secretary Federal Communications Commission 445 12th Street, S.W. Washington, D.C. 20554

Re: Ex Parte Communication, Developing Unified Intercarrier

Compensation Regime, CC Docket 01-92

Dear Ms. Dortch:

On Friday, December 3, 2004, Richard R. Cameron of Latham & Watkins LLP, counsel for the Intercarrier Compensation Forum ("ICF"), together with Eric Einhorn of SBC Communications Inc., Ed Krachmer of Iowa Telecom, Jeff Lindsey of Sprint Corporation, Joel Lubin of AT&T Corp., and John Nakahata of Harris, Wiltshire & Grannis LLP (on behalf of General Communication, Inc. and Level 3 Communications, LLC), met with Lisa Gelb, Rich Lerner, Robert Tanner, Rodger Woock, Jim Lande, Narda Jones, Cathy Carpino, Jeremy Marcus, Ted Burmeister, Jim Eisner, Carol Pomponio, Warren Firschein, Steve Morris, and Jay Atkinson of the Wireline Competition Bureau.

At the meeting, we used the materials attached to this letter as the basis for a discussion of the universal service contribution methodology proposed in the ICF's Intercarrier Compensation and Universal Service Reform Plan, filed with the Commission on October 5, 2004.

Please direct any questions concerning this matter to me at (202) 637-2225.

Very truly yours,

/s/ Richard Cameron

Richard R. Cameron

Intercarrier Compensation Forum

Universal Service Reform under the ICF Intercarrier Compensation and Universal Service Reform Plan

December 3, 2004

Key Features of the ICF Plan

- Uniform Network Interconnection
- Uniform Rate Structure
- Uniform Rate Level
- Universal Service

Universal Service Benefits of the ICF Plan

- The Plan promotes universal service by:
 - Replacing support implicit in access charges with new, explicit support.
 - Keeping rates affordable and reasonably comparable between urban and rural areas.
 - Providing specific protections for low income, Lifeline consumers.
- The Plan achieves lasting universal service contribution reform by:
 - Stabilizing and broadening the universal service funding base, and making contribution amounts more predictable.
 - ◆ Eliminating disparities in the current system that result in dissimilar treatment of service substitutes (*e.g.*, DSL/cable modem, TDM/VoIP).
- The Plan protects the 1996 Act's rate integration mandate.

 3

 LATHAM WATKINS LIP

Contribution Methodology

- Single contribution methodology used to collect funding for all existing and new universal service support mechanisms.
- "Unit-based" assessment of unique working telephone numbers and non-switched, high-speed, dedicated network connections.
- Carriers recover contribution amounts from end users that cause the assessments.

Contribution Methodology (cont'd)

• Unit assessments:

- ◆ Telephone Numbers:
 - > Each unique working telephone number: 1 unit
 - >For additional numbers in a residential household account, CMRS carriers (nationwide), CRTCs, and CRTC competitors may phase-in these contributions as follows:
 - Year 1: 1/2 unit
 - Year 2: 2/3 unit
 - Year 3: 3/4 unit
 - Year 4+: 1 unit

◆ Residential:

- >DSL, cable modem and other high-speed, non-circuit-switched connections assessed 1 unit.
- >Contribution obligations of DSL and cable modem services harmonized.

Contribution Methodology (cont'd)

• Unit assessments: (cont'd)

• Business:

- ➤ Non-switched, dedicated network connections with capacity of less than 1.5mbps assessed 1 unit.
- ➤ Non-switched, dedicated network connections with capacity of at least 1.5mbps but less than 45mbps assessed 5 units.
- > Non-switched, dedicated network connections with capacity of at least 45mbps but less than 200mbps assessed 40 units.
- > Non-switched, dedicated network connections with capacity of 200mps or greater assessed 100 units.
- > At least triennially, FCC to examine whether these thresholds are commercially reasonable in light of advances in technology.

Benefits of the ICF Contribution Methodology

- Contribution amounts under the ICF Plan will be more stable and predictable than the escalating contribution amounts required under today's mechanism
- Contribution amounts will be lower in many cases than they would be under the existing mechanism.
 - ◆ The ICF Plan significantly broadens the base on which USF contributions are assessed.
 - ◆ Today's interstate revenue base is shrinking, causing the contribution factor to rise.
 - ◆ The broader base allows increases in explicit support under the ICF Plan without causing dramatic increases in the contribution burden.

Preliminary Estimates of the ICF Plan Additional Universal Service Support

\$ Millions	Base Period Access Revenue		Remaining Intercarrier Payments * **		Cumulative Access Shift		Enduser Revenue (Delta SLC)		TNRM / ICRM Support	
Non-CRTC	8	7,194	\$	5,560	\$	1,634	\$	1,228	\$	406
CRTC	\$	2,384	\$	1,932	\$	453	\$	117	\$	336
TOTAL	\$	9,578	\$	7,492	\$	2,087	\$	1,345	\$	742
Inc	rease i	n High Co	st Fund	l From Char	iges in	Existing H	gh Cost	Mechanisms	\$	300
		Lifeliı	ne Incr	eases From	Highe	r Primary R	esident	ial SLC Rates	\$	46
Net Settlements Not Included In The Base								\$	38	
Grand Total	\$	9,578	\$	7,492	\$	2,087	\$	1,345	\$	1,126

^{*}Remaining Intercarrier Payments for CRTC are understated as EAS / Wireless terminating MOUs are not included in this model

^{**}Includes Interconnection Transport, Transit Service Revenue, Termination Rate Revenue, and for CRTC only Terminating Transport Charges.

Preliminary Estimates of the ICF Plan Additional Universal Service Support

			Estimates @Step 5								
\$ Millions Base Perio Access Revenue		Access	Remaining Intercarrier Payments * **		Cumulative Access Shift		Enduser Revenue (Delta SLC)		TNRM / ICRM Support		
Non-CRTC	\$	7,194	\$	659	\$	6,536	\$	5,778	\$	757	
CRTC	\$	2,384	\$	573	\$	1,811	\$	566	\$	1,246	
TOTAL	\$	9,578	\$	1,232	\$	8,347	\$	6,344	\$	2,003	
Increase in High Cost Fund From Changes in Existing High Cost Mechanisms							\$	300			
Lifeline Increases From Higher Primary Residential SLC Rates								\$	216		
Net Settlements Not Included In The Base									\$	150	
Grand Total	\$	9,578	\$	1,232	\$	8,347	\$	6,344	\$	2,669	

^{*}Remaining Intercarrier Payments for CRTC are understated as EAS / Wireless terminating MOUs are not included in this model

^{**}Includes Interconnection Transport, Transit Service Revenue, Termination Rate Revenue, and for CRTC only Terminating Transport Charges.

Preliminary Estimates of USF per unit								
	2004			Step 1		Step 5		
Assessment Per Unit Per Month	\$	1.05	\$	1.23	\$	1.34		
Revenue (\$ Thousands)								
BaselineUSF	\$	6,521,269	\$	6,521,269	\$	6,521,269		
Overlay from the lifting of rural cap	\$	-	\$	300,000	\$	300,000		
Overlay from Lifeline due to increase in SLC	\$	_	\$	46,484	\$	215,893		
Net Settlements Not in the base			\$	37,500	\$	150,000		
ICF Increase to the USF	\$	-	\$	741,647	\$	2,002,616		
Total USF	\$	6,521,269	\$	7,646,900	\$	9,189,778		
				Units				
Category		Dec-03 *	Step 1		Step 5			
ILEC **	298,903,000		2	298,903,000		299,903,000		
ILEC Lifeline Subscribers		5,907,789		5,907,789		5,907,789		
CLEC		31,699,000		31,699,000		31,699,000		
Cellular/PCS ***	•	107,438,041	1	107,438,041	1	57,042,082		
Pager Lines		11,208,000		11,208,000		11,208,000		
Toll Free Numbers		22,050,182		22,050,182		22,050,182		
Special access +		20,814,774		20,814,774		20,814,774		
Total Broadband		27,260,834		27,260,834		27,260,834		
Total units available (w/o Lifeline)		519,373,831	5	519,373,831	569,977,872			

^{*} For this analysis, Step 1 Units are used for Dec-03.

 $^{^{\}star\star}$ Rural ILEC primary line is a full unit. Additional lines are phased in 1/2, 2/3, 3/4, 1.00 over four steps.

^{***} Primary subscriber is a full unit. Additional subscribers are phased in 1/2, 2/3, 3/4, 1.00 over four steps.

⁺ Special Access units are weighted (weights are 1, 5, 40, 100 for Tier 1,2,3 and 4, respectively)